Chapter 6B: Land Stewardship
Annual Report

David R. Foote

SUMMARY

In accordance with South Florida Water Management District (SFWMD or District) policy, lands acquired shall be managed and maintained in an environmentally acceptable manner and, to the extent practicable, in such a way as to restore and protect their natural state and condition. The District is responsible for the management of agency-owned lands, including Save Our Rivers (SOR) and other conservation/natural lands and water resource project lands. In addition, the District is responsible for the implementation and administration of mitigation banks and regional off-site mitigation areas as well as the development and management of recreation areas on District lands. The interim lands component of land stewardship is responsible for managing properties acquired by the District for implementing the Comprehensive Everglades Restoration Plan and other water resource projects until the land is needed for construction. Major functions of the natural lands component of land stewardship include hydrologic and habitat restoration, exotic plant and animal control, prescribed burning, public use, and mitigation.

Land stewardship’s principal funding sources include (1) ad valorem assessments, (2) off-site mitigation, (3) mitigation banking revenue, (4) lease revenue, (5) grants for wetland restoration and exotic control projects, and (6) the Everglades Restoration Trust Fund. The FY2012 budget for land stewardship operations were $7.8 million, or a unit cost of $15.19 per acre. Revenue generated from agricultural leases, sale of products, mitigation banks, and other alternative sources for FY2012 was in excess of $4.7 million. Land management activities for FY2013 are anticipated to occur on 521,285 acres of land at a unit cost of $13.25 per acre for an estimated total of $6.9 million.

BACKGROUND

The South Florida Water Management District (SFWMD or District) owns various lands that reflect its many programs, functions, and responsibilities. These lands have a relationship to water resources, but otherwise unique functions and characteristics. The Save Our Rivers (SOR) Program began in 1981 with the legislative enactment of the Water Management Lands Trust Fund [Chapter 373.59, Florida Statutes (F.S.)], which enabled the state’s five water management districts to buy lands needed for water management, water supply, and the conservation and protection of water resources, and to make them available for appropriate public use. Other funding for land acquisition has come from the Florida Forever Trust Fund (Chapter 259.1051, F.S.), Preservation 2000 (Chapter 259.101, F.S.), and the Save Our Everglades Trust Fund (Chapter 373.472, F.S.). In addition, the District has leveraged these funds with federal grants, including special appropriations within the Water Resources Development Act and the United States Department of Agriculture (USDA) Natural Resources Conservation Service Wetland Reserve Program. The District has also been able to utilize mitigation funds to acquire lands in duly noticed projects and to share acquisition costs with partners, including local
governments, the Trustees of the Internal Improvement Trust, and the Florida Communities Trust.

Over the course of its history, the District has acquired a real interest in 1,419,994 acres of land for conservation or the development of water resource improvement projects. Of that, 732,424 acres have been acquired in fee-simple and 687,570 acres have been acquired in less-than-fee conservation and flowage easements. Any particular tract or parcel will have a diverse set of physical, legal, and policy attributes that define the use of the land, as well as management needs; however, most of the tracts fall into one of five broad categories:

- Natural lands held in fee-simple that have the District as the lead manager with partners in a supporting role (215,032 acres)
- Natural lands held in fee-simple that have a partner as the lead manager with the District in a supporting role (317,373 acres)
- Project lands with a commercial/agricultural lease (63,890 acres)
- Vacant project lands (43,168 acres)
- Project lands that are under construction or completed (92,960 acres)

The stewardship of each of these broad land categories involves a unique management approach and a set of ongoing management activities. Each category presents distinct challenges and opportunities for the District and its management partners.

The District also owns, or has easements over, land along its canal rights of way and around its structures and facilities; it owns dredge-spoil sites and staging areas adjacent to major canals; and it owns lands on the fringes of and islands inside of the Herbert Hoover Dike at Lake Okeechobee. Land stewardship activities on these lands are primarily limited to planning and administering public use programs.

**NATURAL LANDS: DISTRICT AS LEAD MANAGER**

215,032 acres, 25 management areas

District natural lands (Figure 6B-1) have been acquired to protect and enhance water resources. This is achieved by buffering critical flow-ways from urban development and by maintaining large areas for aquifer recharge and surface water storage in wetlands. The District’s primary focus for these lands is to restore and maintain their ecological function so they are able to provide the benefits for which they were acquired. Natural conditions may no longer be present due to historic and ongoing alterations to the landscape. To maintain these lands in their natural state and preserve their ecological function, the District’s land managers take actions to compensate for the loss of natural processes. These processes and conditions are essential to keep native plant communities in a healthy and productive condition in order to support a diversity of plant and animal life and provide the greatest benefit to the District’s water resources. Standard land management practices include the following:

- Burning fire-dependent plant communities with a fire return interval that mimics a natural fire regime
- Restoring hydrologic alterations to bring back a more natural hydroperiod
- Controlling nonnative or invasive vegetation through the selective use of herbicides
- Restoring physical structure of plant communities through vegetation management

Some of the District’s natural lands are former ranch lands that have a mixture of native range and improved pasture. Cattle grazing has been allowed to continue on many of these properties and is used as a land management tool. The District maintains an active role in
Figure 6B-1. Natural lands acquisition status in 2012.
managing resources and public use, and controlling exotic species. Additional leases on natural lands include communication towers and a apiary operations. At the end of Fiscal Year 2012 (FY2012) (October 1, 2011–September 30, 2012), the District maintained 41 grazing leases on natural lands covering 59,100 acres, and six other commercial leases covering 703 acres.

**NATURAL LANDS: PARTNER AS LEAD MANAGER**

317,373 acres, 26 management areas

The District is fortunate to have partners willing to serve as the lead manager on many of its natural lands. Entities such as the Florida Fish and Wildlife Conservation Commission (FWC), the Florida Department of Environmental Protection (FDEP) Florida Park Service, the Florida Department of Agriculture and Consumer Services (FDACS) Division of Forestry (DOF), municipalities with land preservation programs, and private mitigation bankers have missions that are compatible with the District’s, making these entities valuable management partners.

By having other entities designated as lead managers, the District’s involvement is significantly less, but it is still an active partner. The legal instruments that grant the lead manager designation (leases, contracts, management agreements, memoranda of understanding, etc.) define the relationship between the District and its partners. The District retains a supporting resource management role as needed and makes an ongoing commitment to provide the necessary administrative services that accompany these agreements.

**PROJECT LANDS: COMMERCIAL/AGRICULTURAL LEASES**

63,890 acres, 36 leases

The District administers agricultural leases or commercial reservations on a large portion of its water resource project lands. The leases are an important source of revenue for the District and keep the properties in productive use and on the tax rolls until they are ready to be turned over to a project development team for construction. The District dedicates time and resources on compliance inspections as well as the administration and financial management of the leases.

**PROJECT LANDS: VACANT LANDS**

43,168 acres

Project lands unable to accommodate an agricultural lessee during the interim period prior to construction are managed by the District with the goal of site security and general maintenance. This means ensuring that access to these lands is secured, environmental hazards are remediated, proper signage is installed, and any necessary law enforcement issues are addressed.

These lands are to be properly managed and maintained in an acceptable condition until construction on the property begins. Many of these lands are on the fringe of urban areas and experience illegal uses such as dumping and the operation of off-road vehicles. Most vacant lands are open for public use, but with limited infrastructure. These lands are monitored regularly and are formally inspected at least twice a year to monitor their condition and, if necessary, corrective actions are taken.
PROJECT LANDS: UNDER CONSTRUCTION OR COMPLETED PROJECTS

92,960 acres

In FY2012, 47 percent of District water resource project lands were either under construction or completed, with the majority of these properties being Everglades Stormwater Treatment Areas (STAs). The STAs are large, constructed wetlands designed to remove phosphorus from surrounding agricultural areas before the runoff reaches the Everglades Protection Area. They are divided into several cells, each with varying degrees of water quality treatment to maximize the cleanup. Reservoirs, which are designed to store large quantities of water during wet periods and enable some sediment and pollutants to settle out of suspension, provide timed releases to address water supply needs later in the year during dry periods. District staff and project managers work together during project development to incorporate public use facilities and to administer public use programs and law enforcement coordination following project completion.

LAND STEWARDSHIP GOALS

The District is responsible for the management of its lands including natural lands and project lands, the implementation and administration of mitigation banks and regional off-site mitigation areas, and the management of recreation on District lands and canal rights of way. Many District-owned properties include upland areas that are disturbed and dominated by undesirable nonnative plants. Restoring areas with such a diverse native understory is challenging, but the rewards for wildlife habitat are great. In order to accomplish its mission of managing and protecting water resources, the District is moving forward to restore critical natural lands across South Florida.

The major goals of land stewardship are to restore natural lands, manage them in an environmentally acceptable manner, and provide public recreational opportunities that are compatible with the resource. Additionally, land stewardship includes management of properties acquired by the District for future water resource projects until the lands are needed for construction. Additional background information about the District’s land stewardship activities can be found on the District’s website at www.sfwmd.gov/land.

Land Stewardship Objectives

District land stewardship objectives include the following:

- Complete/update management plans for all projects
- Control invasive exotics
- Restore natural fire regime
- Restore and maintain native plant communities and wildlife populations
- Employ multiple-use practices
- Manage interim agricultural uses as appropriate through reservations, lease agreements, or license agreements
- Provide resource-based recreational opportunities compatible with the resource
- Implement mitigation banks and off-site mitigation per legislative requirements and permit conditions

Land Stewardship Finances

Since its inception in the early 1980s, land stewardship has been funded by various sources. The principal source of management funding has been the Water Management Lands Trust Fund,
which uses a portion of the state’s documentary tax revenue to pay for land and management activities. The fund reimburses actual expenditures based on quarterly invoices to the FDEP, which administers the fund. Appropriate expenditures are identified in the SFWMD’s annual budget and approved by the District’s Governing Board by a resolution to the FDEP. Since 2000, use of these funds has been limited to land management costs, Payment in Lieu of Taxes Program, capital programs, Surface Water Improvement and Management Program, and the retirement of land acquisition bonds.

Due to a statewide reduction in the Water Management Lands Trust Fund, FY2013 funding will primarily come from various alternative revenue sources including off-site mitigation, mitigation banking, grants for wetland restoration and exotic control projects, and lease revenue. As part of land stewardship activities, several grants have been obtained to fund specific restoration projects on District lands. Additionally, substantial in-kind services are provided by lessees, state and local governments, recreational groups, and individual volunteers.

The FY2012 budget for land stewardship efforts was $7.8 million, or a unit cost of $15.19 per acre. Revenue generated from agricultural leases, sale of products, mitigation banks, and other alternative sources for FY2012 was in excess of $4.7 million. Land management activities for FY2013 are anticipated to occur on 521,285 acres at a unit cost of $13.25 per acre, totaling an estimated $6.9 million.

**LAND STEWARDSHIP ACTIVITIES**

**Vegetation Management**

Vegetation management physically alters the composition or structure of a vegetative community to meet a management objective. In FY2012, vegetation management activities (e.g., mowing, shredding, and roller-chopping) occurred on 1,339 acres of District-managed lands to accomplish one or more of the following management objectives:

- Restore degraded vegetative communities
- Improve area suitability as wildlife habitat
- Control exotic species or manage weeds
- Manage fuel in relation to prescribed fire or wildfires
- Clear lands for maintenance or project management purposes

**Exotic Plant and Animal Control**

The District is committed to reducing the proliferation of exotic plant invasions and controlling exotic vegetation. Exotic plant control consists of the application of environmentally acceptable chemical herbicides as well as mechanical removal and biological control agents. Partners that manage District lands under contract or interagency lease are strongly encouraged to apply a similarly aggressive approach to exotic plant control.

Exotic plant control is the single largest item in the land stewardship annual budget. In FY2012, 63,111 acres were treated for exotics using chemical and mechanical means. The District also controls the population and minimizes the impact of exotic animals, such as feral hogs (Sus scrofa), through hunting programs and contracted trappers. Burmese pythons (Python molurus bivittatus) are also a growing threat, and the District assists the FWC and National Park Service in efforts to remove these reptiles from the Everglades.
Prescribed Burns

Periodic fire is a natural element of native Florida ecosystems. The District’s fire management program is based on ecological research and proven safety standards. The District uses prescribed burning to reduce hazardous buildup of vegetative fuel loads, enhance wildlife habitat, and restore and maintain native plant communities. The District burns its lands to simulate natural fire cycles, which benefit native plant communities. Many of the early SOR land acquisitions have now had two decades of prescribed burns that have benefited native plant communities and improved the quality of wildlife habitat. In FY2012, 12,010 acres were burned through the application of prescribed fire. Land managers were able to conduct 21 burns throughout the year.

Wildlife Management

Wildlife management on District lands is directed toward the goal of achieving natural species diversity consistent with the plant community and habitat types that occur on District-owned property. In tandem with its prescribed fire and exotic species activities, land stewardship accomplishes this by doing the following:

- Performing land management activities that maintain and/or improve native wildlife habitat
- Conducting specific management activities that benefit protected species
- Following management guidelines for listed species protection as determined by the South Florida Multi-Species Recovery Plan, Volume 1 (USFWS, 1998)
- Reducing nonnative pest species populations where appropriate
- Maintaining a master file of confirmed and potential wildlife species
- Cooperating with the FWC on wildlife management issues
- Using best snag management practices; that is, removing snags only when they pose a safety hazard
- Enhancing wildlife habitat and populations through the use of specialized techniques such as the installation of nest boxes

The District also partners with the FWC to address wildlife management issues in several District-managed lands that have been established as Wildlife Management Areas, Wildlife and Environmental Areas, and Public Use Areas. These designations allow the FWC to dedicate biological staff and resources to the well-being of wildlife on SFWMD lands and enforce stricter wildlife protection rules. Management actions that meet the needs of wildlife also further agency objectives; therefore, the FWC has enhanced the District’s land management efforts.

Public Use

The District manages its lands and provides for various outdoor, nature-based recreational opportunities. Public access and recreational use rules have been established for management areas, rights of way, STAs, impoundment areas, and vacant undeveloped lands. Many of the properties managed as natural areas have extensive wetland systems throughout with limited vehicular access. Common recreational opportunities in include hiking, primitive camping, wildlife viewing, bicycling, canoeing, fishing, horseback riding, and hunting.

District lands are available for public use except in instances where a high-intensity agricultural lease, such as citrus or row crops, is used as an interim management measure until a site is needed for construction of a water resource project, or during the actual construction of these projects (mainly STAs and reservoirs). The District takes a lead role in the development
of public use facilities and public access sites during the planning and design of water resource projects.

**Fiscal Year 2012 Public Use Highlights**

- Made improvements to the District’s volunteer program and utilized 8470 volunteer hours to perform various duties on District managed lands.
- In cooperation with the FWC, continue to expand youth hunting programs on District lands.
- Issued over 1600 no-cost Special Use Licenses to facilitate camping and equestrian activities.
- Opened 4 new properties in the Kissimmee River and Kissimmee Chain of Lakes areas to expand hunting and other recreational uses.

**Mitigation**

Until the adoption of new legislation (HB599) this year, Chapter 373, F.S., was the primary legislative directive that authorized the District to participate in and encourage the development of private and public mitigation banks and regional off-site mitigation areas. Chapter 62-342, Florida Administrative Code, also encourages each water management district to establish two mitigation banks. The use of mitigation and mitigation banking offered opportunities to generate supplemental revenue for the District’s land acquisition, restoration, and management programs. HB599 precludes the District from establishing mitigation for a project other than its own, with exceptions that include grandfathered in mitigation areas and banks, certain transportation, and mining projects.

The District’s mitigation bank sites include the Loxahatchee Mitigation Bank in Palm Beach County and the Corkscrew Regional Mitigation Bank in Lee County. The District has developed each bank in a public/private contractual agreement. Private bankers obtain permits, restore the land, reimburse the District for its land acquisition and staff costs, and then provide revenue stream to the District for future projects. During FY2012, revenue collected from the Corkscrew Regional Mitigation Bank totaled $571,708. Chapter 7 of this volume details the status of mitigation funds at the Corkscrew Regional Ecosystem Watershed and Pennsuco Regional Mitigation areas.

Mitigation funds from the construction of the Western Beltway State Road 429 Project have benefited the Shingle Creek Management Area in Orange and Osceola counties. In FY2012, the beltway mitigation funds were used to fund $142,730 in land management costs.

**Infrastructure Management**

On the diverse lands that the District manages, there is a wide variety of infrastructure, each with unique management needs. District Policy 140-25(3)(k) states that “Infrastructure support shall be developed and maintained to provide safe access for responsible management and public use on District lands.” Infrastructure on District lands include roads, parking areas, officer housing, historic structures, recreational facilities, gates, fences, field offices, maintenance staging areas, and water control structures.

In addition, the District often acquires land with pre-existing structures that are incompatible with the purpose for which the land was acquired. Dealing effectively with this type of infrastructure has resulted in an active demolition and environmental cleanup program.
Planning

Land management planning is an important first step along the path of effective stewardship of District land resources. Management plans are required by Florida Statutes to be written for all District conservation lands over 1,000 acres. These plans are to be reviewed by a multiparty review team and are periodically updated. The District is committed to updating plans every 10 years, consistent with state land-managing agencies, and having management reviews every five years. A management plan review team consists of one member representing each of the entities and groups listed below:

- SFWMD
- Private land managers
- Local soil and water conservation district board of supervisors
- FDACS DOF
- FWC
- FDEP
- Conservation organizations
- Representative from the county where the property is located

District staff participates in the management review teams for conservation lands managed by its partners, and creates and updates management plans on conservation lands where the District is the lead manager. Management activities are designed for each site based on the specific mission for conservation lands “to provide natural resource protection and management while allowing compatible multiple uses on designated public lands.” Land stewardship’s three primary goals for managing the District’s conservation lands are to conserve and protect water resources, protect or restore land to its natural state and condition, and provide public use.

General management plans include (1) goals and objectives, (2) past and present land uses, (3) resource data, (4) restoration and management needs, (5) public use programs, (6) compatible multiple uses, (7) monitoring programs, (8) site security, and (9) administrative duties to guide management actions for the 10-year period. Such general management plans serve as a collective information source for the District, agency partners, and the public. In FY2012, the Trail Ridge conceptual management plan was updated. In FY2013, General Management Plans are expected to be updated for the DuPuis, Kissimmee River, and Kissimmee Chain of Lakes management areas.

Monitoring

The primary purpose of the land stewardship monitoring program is to evaluate and document the effects of land management activities. Fire is the most important tool used. Regularly conducted prescribed burns maintain a desirable structure in the forests and marshes by preventing shrubs and trees from becoming too dense and thereby reducing plant diversity. Monitoring vegetative responses to fire helps land managers understand the relationships among variables, such as weather, fuel accumulation, season, water levels, and how fire affects the vegetation.

In addition to gathering data on prescribed burning, land stewardship monitors the condition and structure of habitats to detect and document changes on District-managed lands. Such changes are often related to burning, but can also be caused by other factors such as changes in hydrology. Monitoring for habitat changes is done by taking panoramic photos at fixed locations across multiple years. The high-resolution digital photos show general size, density, and diversity of vegetation. Locations are permanently marked with iron pipes, and Global Positioning System
coordinates are recorded to ensure the coordinates can be accurately relocated over extended periods of time.

Restoration projects are more complex and uncertain in outcome than regular land management, and therefore, more intensive monitoring is appropriate. Panoramic photos are effective in documenting restoration by showing step-by-step progress of the project and long-term changes in plant communities.

Interim Managed Project Lands

The interim project lands component of land stewardship is responsible for managing properties acquired by the District for future Everglades restoration and other projects until the land is needed for construction. Ultimately, these lands will be used for the STAs, surface water reservoirs, flow equalization basins, groundwater recharge areas, or buffer lands between the Everglades Protection Area and other sensitive areas and urban development. Many of these lands are leased to keep them in agricultural production until they are needed for project construction. Leasing these properties for agricultural use provides many benefits including:

- Providing on-site management and security for District-owned lands at no cost to the agency
- Minimizing District expenses by increasing revenue from nongovernmental sources to offset management, maintenance, and resource protection costs
- Generating additional funding for land management functions
- Minimizing impacts to the local agricultural economy by keeping viable agricultural lands in active production for as long as possible
- Minimizing fiscal impacts to the local government by keeping lands on the tax roll until actually needed for construction

Historical property uses, such as grazing, vegetable, sugarcane farming, nurseries, and tree farms are allowed to continue using reservations, leases, or similar agreements where appropriate. A competitive bid process is used to solicit proposals and award contracts, which include appropriate cancellation clauses to make the land quickly available when needed. In some cases, leases are negotiated as part of the acquisition package. Lessees are required to (1) provide security for the property, (2) implement applicable best management practices, (3) keep the property and facilities in good repair and condition, (4) obtain all required permits and approvals for their activities, (5) maintain required insurance coverage, and (6) pay applicable taxes.

PROJECT STATUS

This project summary section provides a brief description of each SOR project, organized by the five land management regions: Upper Lakes, Kissimmee/Okeechobee, East Coast, Everglades, and West Coast. Table 6B-1 summarizes the FY2012 land acquisition status for fee and less-than-fee acquisitions according to project or natural lands. Table 6B-2 highlights current and recreational use opportunities for the public, according to land management region. This section also includes regional maps for each of these management areas (Figures 6B-2 through 6B-6).
Table 6B-1. Land stewardship natural lands acquisition status (fee-simple, and conservation and flowage easements) for Fiscal Year 2012 (FY2012) (October 1, 2011–September 30, 2012).

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<tr>
<th>Project Name</th>
<th>County</th>
<th>Project Size (acres)</th>
<th>District Fee and Easement Ownership (acres)</th>
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Table 6B-1. Continued.

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<th>Project Name</th>
<th>County</th>
<th>Project Size (acres)</th>
<th>District Fee and Easement Ownership (acres)</th>
<th>Acquisition Partners</th>
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<td>Tibet-Butler Preserve</td>
<td>Orange</td>
<td>439</td>
<td>439</td>
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<tr>
<td>Water Conservation Areas⁶</td>
<td>Broward/Palm Beach</td>
<td>846,186</td>
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<td>• Totals</td>
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<td>1,473,701</td>
<td>1,212,791</td>
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</table>

* Conservation Easement interest only.

1 Portions of the Atlantic Ridge Ecosystem (247 acres) and South Fork of the St. Lucie River (100 acres) projects form the 347-acre Halpatiokee Park.

2 Approximately 19,647 acres of the East Coast Buffer/Water Preserve Areas are designated for construction projects and are not included in the Florida Forever/Save Our Rivers (FF/SOR) - Conservation Lands.

3 Approximately 5,274 acres of the Frog Pond acquisitions are designated for construction and operation of the C-111 Spreader Canal, Comprehensive Everglades Restoration Plan (CERP) project.

4 Approximately 23,710 acres of the Southern Glades acquisitions are designated for construction and operation of the C-111 Spreader Canal, CERP project.

5 Approximately 766 acres of the Ten Mile Creek Project is a constructed reservoir and acres are not included in the FF/SOR - Conservation Lands.

6 Project size and ownership acres are based on Geographic Information System acres for Water Conservation Areas 1, 2, and 3, having a total of 830,696 deed acres validated through September 30, 2012.

7 State and local partners have acquired an additional 42,721 acres of land within the natural lands project boundaries.
Table 6B-2. Public use opportunities for land management regions.

<table>
<thead>
<tr>
<th>Land Management Region</th>
<th>Lead Manager</th>
<th>Airboating</th>
<th>Bicycling</th>
<th>Canoeing</th>
<th>Camping</th>
<th>Education / Visitor Center</th>
<th>Equestrian</th>
<th>Fishing</th>
<th>Hiking</th>
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<td>Kissimmee Prairie</td>
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<td>Okaloacoochee Slough</td>
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Figure 6B-2. Upper Lakes Land Management Region.
UPPER LAKES LAND MANAGEMENT REGION, ORLANDO SERVICE CENTER

This section presents an overview of the Upper Lakes Land Management Region, Orlando Service Center. This region is comprised of the following land stewardship projects: Kissimmee Chain of Lakes, Lake Marion Creek and Reedy Creek, SUMICA, Shingle Creek, and Tibet-Butler Preserve (Figure 6B-2).

Kissimmee Chain of Lakes: Managed by the District

- County: Osceola and Polk
- Project size: 38,591 acres
- District ownership (including easements): 37,565 acres
- Acquisition partners: none

The Kissimmee Chain of Lakes project was designed to provide the capacity to store water up to the 54-foot National Geodetic Vertical Datum 1929 contour line in order to hold enough water to drive year-round flows to the restored Kissimmee River. Public access to most of the land is by boat, and several cattle leases and grazing reservations are within the Kissimmee Chain of Lakes area. Resource management goals for the management area are to maintain and, where possible, restore native plant communities; provide cost-effective resource protection; and provide opportunities for compatible public use. In FY2012, two new properties in the Kissimmee Chain of Lakes Management Area were opened to hunting and other recreational uses by FWC. In addition, exotic vegetation treatments occurred over 14,652 acres.

Lake Marion Creek and Reedy Creek: Managed by the District

- County: Polk / Osceola
- Project size: 39,323 acres
- District ownership (including easements): 12,917 acres
- Acquisition partners: Polk County, Southwest Florida Water Management District, and United States Fish and Wildlife Service (USFWS)

Polk County’s Lake Marion Creek flows from Lake Marion to Lake Hatchineha. Contained within the project area are scrub, sand hills, pine flatwoods, and riverine swamp forests. The majority of the property is open for year-round hiking and camping is available by special use license. Lands in this project have been acquired with the assistance of Polk County, the Southwest Florida Water Management District, and the USFWS. Primary stewardship activities include prescribed burns, exotic plant control, resource protection, and public use. The FWC participates as a cooperative management partner by conducting a hunt program and security patrols. The area is managed as a Wildlife Management Area.

The Lake Russell Management Unit in Poinciana is jointly managed by Osceola County Schools as an environmental education facility. A center with classrooms and displays provides interpretation to the scrub, Lake Russell, and the floodplain swamp communities that exist on-site. An interpretive hiking trail describes the unique plant communities and wildlife that exist in the scrub habitat of the site. In FY2013, it is anticipated that 500 acres of exotics will be treated and 500 acres will be burned.
SUMICA: Managed by Polk County

- County: Polk
- Project size: 4,009 acres
- District ownership (including easements): 4,009 acres
- Acquisition partner: Polk County

Polk County, which participated as a 50 percent acquisition partner under its Environmental Lands Program, is the lead manager for this property. A five-year management plan was prepared by Polk County and approved by the District. SUMICA, formerly known as Lake Walk-in-Water, is named after the historic logging town that existed on the site in the 1920s. Current public uses include hiking, hunting, camping, and horseback riding. There is an elevated walking trail to access the old elevated railroad tram and observation area.

Shingle Creek: Managed by the District and Osceola County

- County: Orange and Osceola
- Project size: 7,704 acres
- District ownership (including easements): 2,698 acres
- Acquisition partner: City of Kissimmee

The District has undertaken several successful restoration projects within the Shingle Creek swamp funded as mitigation sites to offset wetland impacts associated with the construction of the Orlando Beltway. In FY2012, 551 acres were surveyed and spot-treated for exotic vegetation, including Old World climbing fern (*Lygodium microphyllum*), para grass (*Urochloa mutica*), Caesar weed (*Urena lobata*), and primrose willow (*Ludwigia peruviana*). In FY 2013, it is anticipated that 300 acres of exotics will be treated and 50 acres will be burned.

Tibet-Butler Preserve: Managed by Orange County

- County: Orange
- Project size: 439 acres
- District ownership (including easements): 439 acres
- Acquisition partners: none

The Tibet-Butler Preserve covers 439 acres along the southwest shore of Lake Tibet-Butler in Orange County. This site includes approximately 4,000 feet of shoreline on Lake Tibet-Butler. Vegetative communities include bay swamp, pine flatwoods, cypress swamp, and smaller areas of xeric oak and freshwater marsh.

The Orange County Parks and Recreation Department manages Tibet-Butler Preserve as an environmental education facility for public use. A museum with a classroom was constructed in 1994. It has a full-time staff that conducts programs for thousands of students each year. Land managers also treat exotic vegetation and maintain the hiking trails and boardwalks that lead to the many community types on the property.

KISSIMMEE/OKEECHOBEE LAND MANAGEMENT REGION, OKEECHOBEE SERVICE CENTER

This section presents an overview of the Kissimmee/Okeechobee Land Management Region, Okeechobee Service Center. This region is comprised of the Kissimmee Prairie Ecosystem, Kissimmee River, and Paradise Run land stewardship projects (Figure 6B-3).
Kissimmee Prairie Ecosystem: Managed by the Florida Park Service

- County: Okeechobee
- Project size: 38,316 acres
- District ownership (including easements): 38,316 acres
- Acquisition partner: State of Florida – Conservation and Recreation Lands (CARL)

Known as the Kissimmee Prairie Preserve State Park, this project is managed by the Florida Park Service under lease from the District and State of Florida. Recreational uses include hiking, bicycling, camping, horseback riding, and astronomy. A state-approved management plan is in place that addresses prescribed burns, exotic control, and public use. Exotic treatments and prescribed burns are ongoing. In FY2011, 9,369 acres were burned through the application of prescribed fire or occurrence of wildfires, 1,618 acres underwent mechanical vegetation management, and 38 acres were treated for exotic plants.

Kissimmee River: Managed by the District and FWC

- County: Osceola, Polk, Highlands, and Okeechobee
- Project size: 75,617 acres
- District ownership (including easements): 71,934 acres
- Acquisition partners: none

The Kissimmee River property is cooperatively managed by the District and the FWC. The five-year plan for both areas includes prescribed burns, exotic plant control, upland shrub control, wildlife management, and forest management. An extensive public use program on the river attracts hundreds of visitors to the area. The public use program includes hunting, fishing, horseback riding, nature watching, hiking, camping, boating, and educational programs through the Riverwoods Field Lab. In FY2012, 143 acres were burned through the application of prescribed fire, and 1,550 acres were chemically treated for exotic plants. In FY2013, it is anticipated that 1,000 acres of exotics will be treated and 1,000 acres will be burned.

Paradise Run: Managed by the District

- County: Glades
- Project size: 3,841 acres
- District ownership (including easements): 3,447 acres
- Acquisition partners: none

Paradise Run lies west of the C-38 canal, between the S-65E structure and Lake Okeechobee, and is open for public use, including hunting, under the FWC’s public use area designation. There are also two cattle leases on the property. Along with Pool A of the C-38 canal, the Paradise Run area of the C-38 canal will not be backfilled. Remnant river oxbows are still present, although the surrounding land has been drained and is now improved pasture and spoil.
Figure 6B-3. Kissimmee/Okeechobee Land Management Region.
EAST COAST LAND MANAGEMENT REGION, WEST PALM BEACH/DUPUIS

This section presents an overview of the East Coast Land Management Region, West Palm Beach/DuPuis. This region is comprised of the following land stewardship projects: Allapattah Flats, Atlantic Ridge Ecosystem, Cypress Creek/Loxahatchee, Cypress Creek/Trail Ridge, DuPuis Management Area, Halpatiokee Regional Park, Indian River Lagoon, Loxahatchee River, Loxahatchee Slough, North Fork St. Lucie River, and Pal-Mar (Figure 6B-4).

Allapattah Flats: Managed by the District and FWC

- County: Martin
- Project size: 40,363 acres
- District ownership (including easements): 21,865 acres
- Acquisition partners: Martin County and the federal government

With funding assistance from Martin County and the federal government, the Allapattah Flats property was purchased as part of the Comprehensive Everglades Restoration Plan (CERP) Indian River Lagoon – South (USACE and SFWMD, 2004). The Allapattah Flats property is also known as the Allapattah Complex Natural Water Storage and Treatment Area. The plan proposes to plug and fill the ditches and swales that were excavated to drain and improve the property for cattle grazing. Afterward, low berms will be constructed at strategic locations to protect roadways, and water control structures will be replaced, allowing greater control of the site’s water resources and rehydration of the property’s extensive wetland systems. Restoration will be partially funded through the Natural Resources Conservation Service Wetland Reserve Program. The project is expected to provide the benefits of flood attenuation, improved water quality, and reduction of discharge into the C-23 canal and, eventually, the Indian River Lagoon. The FWC implemented rules establishing the property as a wildlife management area and has posted the property boundaries. In FY2013, it is anticipated that 1,000 acres of exotics will be treated and 900 acres will be burned.

Atlantic Ridge Ecosystem: Managed by the Florida Park Service

- County: Martin
- Project size: 12,352 acres
- District ownership (including easements): 5,905 acres (247 of which are managed by Martin County as an addition to Halpatiokee Regional Park)
- Acquisition partners: State of Florida CARL and Martin County

Atlantic Ridge Ecosystem is managed by the Florida Park Service, under a joint management lease from the District and the FDEP Division of State Lands, and is designated as the Atlantic Ridge Preserve State Park. The management plan outlines the goals and objectives for the park. This plan describes hydrologic restoration and staffing needs, plans for exotic control and prescribed burns, and a public use program. The District manages 880 acres of Atlantic Ridge Ecosystem that lacks legal public access because it is completely surrounded by private property. In FY2011, 1,392 acres were burned through the application of prescribed fire or occurrence of wildfire, and 1,262 acres were chemically treated for exotic plants.
Figure 6B-4. East Coast Land Management Region.
**Cypress Creek/Loxahatchee: Managed by the District and Palm Beach County**

- County: Martin and Palm Beach  
- Project size: 4,374 acres  
- District ownership (including easements): 4,184 acres  
- Acquisition partners: Martin and Palm Beach counties

The Cypress Creek/Loxahatchee project is divided between Martin and Palm Beach counties and forms connections with Pal-Mar and District-owned lands in Jonathan Dickinson State Park. Almost 3,000 acres comprise a high quality natural area, containing a mixture of pine flatwoods, cypress swamps, and freshwater marshes. The area is the headwaters to Cypress Creek, a major tributary to the Northwest Fork of the Loxahatchee River. The remainder of the site has been cleared and used for intensive agriculture for many years. In FY2012, 1,536 acres of Old World climbing fern, guava (Psidium littorale var. cattleianum), downy rose myrtle (Rhodomyrtus tomentosa), Australian pine (Casuarina equisetifolia), Brazilian pepper (Schinus terebinthifolius), and melaleuca (Melaleuca quinquenervia) were chemically treated. In FY2013, the 1,400-acre natural area within the site is expected to undergo follow-up treatment for exotics.

**Cypress Creek/Trail Ridge: Managed by the District**

- County: St. Lucie  
- Project size: 32,639 acres  
- District ownership (including easements): 1,233 acres  
- Acquisition partners: none

The Cypress Creek/Trail Ridge Complex is a component of the CERP Indian River Lagoon – South recommended plan (USACE and SFWMD, 2004). It is also known as the Cypress Creek/Trail Ridge Natural Water Storage and Treatment Area. Some of the property identified within the Cypress Creek/Trail Ridge footprint includes the St. Lucie County-owned Bluefield Ranch property and Pinelands. The District acquired 1,233 acres along the eastern edge of the proposed project in late 2005. The plan proposes to plug and fill many of the ditches and swales excavated to drain and improve the property for cattle grazing in order to improve the property’s wetland character and minimize flows to the canal system and, ultimately, to the St. Lucie Estuary and Indian River Lagoon. In FY2013, follow-up exotic treatment is anticipated.

**DuPuis Management Area: Managed by the District and FWC**

- County: Palm Beach and Martin  
- Project size: 21,878 acres  
- District ownership (including easements): 21,878 acres  
- Acquisition partners: none

DuPuis Management Area is cooperatively managed by the District and FWC. The District funds a FWC wildlife biologist position to assist with management of the property. The DuPuis Management Area five-year management plan includes prescribed burns, exotic plant control, upland shrub control, wildlife management, and forest management. In FY2012, approximately 7,850 acres were burned through the application of prescribed fire; 5,856 acres were chemically treated for exotic plants; and 685 acres of overgrown shrub vegetation were mechanically shredded, roller-chopped, or mowed.
In addition, an extensive public use program at DuPuis attracts thousands of visitors to the area and includes activities such as hunting, fishing, horseback riding, nature watching, hiking, camping, and educational programs through the DuPuis Visitors Center. In FY2013, it is anticipated that 1,000 acres of exotics will be treated and 3,000 acres will be burned.

**Halpatiokee Regional Park: Managed by Martin County**

- County: Martin
- Project size: 347 acres
- District ownership (including easements): 347 acres
- Acquisition partners: none

Halpatiokee Regional Park is composed of a portion of the Atlantic Ridge Ecosystem project (247 acres) and a portion of the South Fork of the St. Lucie River project (100 acres). Martin County manages the natural area in conjunction with Halpatiokee Regional Park. The property consists of pine flatwoods surrounding a series of lakes originally excavated to provide fill for the construction of Interstate 95. The South Fork property is a mixture of river floodplain, pine flatwoods, and scrub.

**Indian River Lagoon: Managed by St. Lucie County**

- County: St. Lucie and Martin
- Project size: 653 acres
- District ownership (including easements): 541 acres
- Acquisition partners: St. Lucie County, State of Florida CARL, and the federal government.

The Indian River Lagoon project is managed by St. Lucie County under a lease from the District and Florida Park Service. The Indian River Lagoon property has been part of the county’s nonchemical mosquito control efforts, which have greatly improved water quality, wildlife, and fisheries in the lagoon. Mosquito impoundment berms are accessible to the public and provide excellent opportunities for fishing, crabbing, and bird watching. The Blind Creek property includes ocean beachfront access, a dune crossover, and a trail system.

**Loxahatchee River: Managed by Palm Beach County and the District**

- County: Palm Beach
- Project size: 1,915 acres
- District ownership (including easements): 1,915 acres
- Acquisition partner: Palm Beach County

District-owned lands along the Loxahatchee River are managed by the District and Palm Beach County Parks and Recreation Department. The District manages the area north of State Road 706 (Indiantown Road), while Palm Beach County manages the lands south of the road as Riverbend County Park. Palm Beach County, in cooperation with the District, completed the hydrologic restoration of its management area to restore the Eastern Slough, a historic tributary to the Loxahatchee River. The restoration project enables water to be delivered to the Loxahatchee River through a more natural flow-way and provides a scenic canoe/kayak experience.
Loxahatchee Slough: Managed by Palm Beach County

- County: Palm Beach
- Project size: 13,099 acres
- District ownership (including easements): 12,984 acres (easement interest only)
- Acquisition partners: none

Palm Beach County’s Department of Environmental Resources Management is currently managing this project. The Loxahatchee Slough is a wide, shallow channel of water that flows approximately 250 days per year. It provides a deep drainageway through historical strand swamp and peat soil swale systems. The slough is a regionally significant wetland and the historic headwaters of the Loxahatchee National Wild and Scenic River. It is a mosaic of high quality freshwater wetlands, such as cypress swamps, marshes, and wet prairies, interspersed with pine flatwoods and hammocks. In FY2008, the District transferred the bulk of its ownership to Palm Beach County, and the county granted the District a conservation easement over its holdings.

North Fork St. Lucie River: Managed by St. Lucie County and the Florida Park Service

- County: St. Lucie
- Project size: 3,714 acres
- District ownership (including easements): 482 acres
- Acquisition partners: St. Lucie County and State of Florida CARL

The State of Florida-, St. Lucie County-, and District-owned lands along the North Fork are being managed by St. Lucie County and the Florida Park Service as part of the North Fork Aquatic Preserve. Both agencies are treating exotics and conducting limited prescribed burns, which is extremely difficult due to the surrounding urbanized area. In FY2012, approximately 25 acres of exotics were treated. St. Lucie County constructed and operates the Oxbow Eco-Center, an environmental education facility along the North Fork of the St. Lucie River in Port St. Lucie.

Pal-Mar: Managed by the District, FWC, Palm Beach County and Martin County

- County: Palm Beach and Martin
- Project size: 35,760 acres
- District ownership (including easements): 17,306 acres
- Acquisition partners: State of Florida CARL, Palm Beach County, Martin County, the Florida Communities Trust, and the federal government

State- and District-owned lands are under lease to the FWC and are managed as part of the John C. and Mariana Jones/Hungryland Wildlife and Environmental Area. Palm Beach County manages its lands south of Indiantown Road as the Trail Glades Natural Area. The property is open for public use activities, including hiking, primitive camping, hunting, fishing, bicycling, and horseback riding. The FWC is conducting resource inventories and has mapped exotic infestations.

The Nine Gems property, or Pal-Mar East, is being managed cooperatively by the District, Martin County, and the FWC. The District is conducting resource management and restoration
activities, Martin County is developing the recreational facilities, and the FWC is administering the hunting programs.

**EVERGLADES LAND MANAGEMENT REGION, MIAMI SERVICE CENTER/WEST PALM BEACH**

This section presents an overview of the Everglades Land Management Region, Miami Service Center/West Palm Beach. This region is comprised of the following land stewardship projects: Biscayne Coastal Wetlands, East Coast Buffer Natural Lands, Loxahatchee Mitigation Bank, Model Lands, and Southern Glades (Figure 6B-5).

**Biscayne Bay Coastal Wetlands: Managed by the District**

- County: Miami-Dade
- Project size: 1,995 acres
- District ownership (including easements): 832 acres
- Acquisition partner: Miami-Dade County

The CERP Biscayne Bay Coastal Wetlands Project, a cooperative restoration project between the SFWMD and the United States Army Corps of Engineers, provides an opportunity to reestablish sheetflow through coastal wetlands and provide a buffer between Biscayne Bay and metropolitan Miami-Dade County. Most of the land within the Biscayne Bay Coastal Wetlands Project will be used for implementation of the CERP project.

**East Coast Buffer Natural Lands: Managed by the District**

- County: Broward and Miami-Dade
- Project size: 49,708 acres
- District ownership (including easements): 9,372 acres
- Acquisition partners: Broward and Miami-Dade counties, and the federal government

The East Coast Buffer Project proposes to discharge excess waters into a series of storage areas that would be incorporated into a regional system of marshes, creating a continuous buffer between the Everglades and the urbanized areas in the Lower East Coast. The primary goal is to (1) raise water levels to minimize seepage from the Water Conservation Areas, (2) reestablish natural hydroperiod patterns, and (3) maintain flood protection for urban and agricultural areas. The project integrates the development of deep-water reservoirs located along the edge of the east coast urban service areas with a series of shallow, connected wetland marshes. The latter represents the natural lands component of the East Coast Buffer. These properties include the Strazzulla Wetlands, Everglades Buffer Strip, Bird Drive Recharge Area, Pennsuco Wetlands, and a few other parcels that lie outside of the proposed reservoir facilities. During FY2012, management activities primarily focused on treating 2,894 acres for exotics (excluding the Pennsuco Wetlands, which is discussed further in Chapter 7 of this volume) and providing law enforcement security to prevent illegal and environmentally destructive activities, such as all-terrain vehicle operation on the property. In FY 2013, it is anticipated that exotic control treatments will occur on the Strazzulla Wetlands, Everglades Buffer Strip, and Pennsuco Wetlands.
Figure 6B-5. Everglades Land Management Region.
**Loxahatchee Mitigation Bank: Managed by Tetra Tech EC, Inc.**

- County: Palm Beach
- Project size: 1,256 acres
- District ownership (including easements): 1,256 acres
- Acquisition partner: Palm Beach County

The Loxahatchee Mitigation Bank site lies adjacent to the Arthur R. Marshall Loxahatchee National Wildlife Refuge. The goal of the bank is to restore habitat values and enhance a degraded Everglades ecosystem in accordance with established success criteria covering hydroperiod restoration, prescribed fire, exotic vegetation removal, and establishment of desired species. Through an open and competitive solicitation process, Tetra Tech EC, Inc., was selected to establish the Loxahatchee Mitigation Bank. Permitting and construction are complete, and exotic vegetation removal and native community enhancements are ongoing. As of November 2011, the Loxahatchee Mitigation Bank completed its ninth year of monitoring. By the end of FY2012, the revenue disbursements provided by Tetra Tech EC, Inc., to the District totaled $2,350,581. During FY2012, management activities primarily focused on control of exotics, and planting of native wetland species.

**Model Lands: Managed by the District**

- County: Miami-Dade
- Project size: 54,458 acres
- District ownership (including easements): 5,688 acres
- Acquisition partner: Miami-Dade County

The project area is a combination of freshwater and saltwater wetlands, with portions of the land heavily infested with exotic vegetation. Although more than 15,500 acres are in public ownership, there is no public use program due to lack of legal access and contiguous ownership. Major management activities have included treating exotic vegetation and restricting detrimental activities, such as off-road vehicular use, which can cause long-term ecological impacts, poaching, and dumping. The primary management focus for the District and Miami-Dade County is the treatment of exotic species, including coral ardisia (Ardisia crenata), Brazilian pepper, melaleuca, Australian pine, and the increasingly observed patches of Japanese climbing fern (Lygodium japonicum).

**Southern Glades: Managed by the District, FWC, and Miami-Dade County**

- County: Miami-Dade
- Project size: 34,093 acres
- District ownership (including easements): 30,133 acres
- Acquisition partner: Miami-Dade County

Southern Glades is cooperatively managed by the FWC under a management agreement as the Southern Glades Wildlife and Environmental Area. It is open to hiking, wildlife viewing, fishing, hunting, airboating, bicycling, and horseback riding. In FY2012, 945 acres of exotics were chemically treated, and 637 acres were mechanically removed.
WEST COAST LAND MANAGEMENT REGION, CORKSCREW REGIONAL ECOSYSTEM WATERSHED MANAGEMENT CENTER

This section presents an overview of the West Coast Land Management Region, Corkscrew Regional Ecosystem Watershed Management Center, comprising the Corkscrew Regional Mitigation Bank, CREW, Okaloacoochee Slough, and Six Mile Creek (Figure 6B-6).

Corkscrew Regional Mitigation Bank: Managed by Earthmark Southwest Florida Mitigation, LLC

- County: Lee
- Project size: 633 acres
- District ownership (including easements): 633 acres
- Acquisition partners: none

The Corkscrew Regional Mitigation Bank is located in southern Lee County along Corkscrew Road (State Road 850). It is adjacent to the Imperial Marsh/Stairstep Mitigation Area, established to offset impacts associated with the Southwest Florida Regional Airport. The goal of the bank is to improve habitat values and restore the historic function of the upland-wetland mosaic through hydroperiod restoration, revegetation, exotic vegetation removal, and prescribed burns. The bank site contributes to corridor building and the green infrastructure within the regional context. Earthmark Southwest Florida Mitigation, LLC, which purchased the site from Mariner Properties Development, Inc., and was selected through an open and competitive solicitation process, is developing the bank. To date a total of $1,580,266 has been received by the District. In FY2012, restoration progress and monitoring will continue.

Corkscrew Regional Ecosystem Watershed: Managed by the District and FWC

- County: Lee, Collier
- Project size: 62,009 acres
- District ownership (including easements): 28,384 acres (26,283 acres District-owned, 2,101 additional acres are released from the Trustees of the Internal Improvement Trust Fund)
- Acquisition partners: Lee County and State of Florida CARL

The District and FWC jointly manage CREW. The District funds a FWC wildlife biologist position to assist with management of the property. Property boundaries are posted, and the FWC’s wildlife officers patrol the property. The public uses and education programs are directed by CREW Land and Water Trust under contract with the District. In FY2012, approximately 6,597 acres of exotics were treated, and 2,338 acres were burned through the application of prescribed fire. In FY2013, it is anticipated that 3,000 acres of exotics will be treated and 500 acres will be burned.
Figure 6B-6. West Coast Land Management Region.
Okaloacoochee Slough: Managed by the Division of Forestry and FWC

- County: Hendry and Collier
- Project size: 35,201 acres
- District ownership (including easements): 22,255 acres
- Acquisition partners: State of Florida CARL, FWC, and Division of Forestry

The Division of Forestry and the FWC purchased additional lands in the project, expanding the original purchase by the District and the State of Florida. The project is managed as Okaloacoochee Slough State Forest, with the Division of Forestry as lead manager and the FWC responsible for wildlife management under a four-party lease agreement with the FDEP Division of State Lands and District. The FWC also manages the project as a wildlife management area and conducts a public hunting program. An approved management plan is in place.

Six Mile Cypress: Managed by Lee County

- County: Lee
- Project size: 2,193 acres
- District ownership (including easements): 854 acres
- Acquisition partner: Lee County

Jointly owned by Lee County and the District, the Six Mile Cypress property has been managed by Lee County Parks and Recreation since its acquisition. The management plan was updated in 2008. Six Mile Cypress likely has the highest rate of public visitation of any District project. Each year approximately 50,000 Lee County students and visitors use the outdoor classroom facility, nature center, and boardwalk built and maintained by Lee County.

LITERATURE CITED
